

Appropriations, 1949 and 1950, and estimates of appropriations 1951, for activities in Alaska—Continued

	Appropriated 1949	Appropriated 1950	Estimate 1951	Increase (+) or decrease (—) 1951 estimate compared with 1950 appropriation
Territories and island possessions—Continued				
Wagon roads, bridges, and trails, Alaska (receipt limitation).....	\$100,000	\$100,000		—\$100,000
Maintenance of existing roads.....	100,000	100,000		—100,000
Payment of overtime claims, Alaska Road Commission.....			\$525,000	+525,000
Liquidation of claims certified by Comptroller General.....			525,000	+525,000
Total, Territories and island possessions.....	28,226,153	44,514,744	55,378,378	+10,863,634
Total, Alaska program.....	⁹ 38,494,389	¹⁰ 58,809,254	¹¹ 75,824,422	+17,015,168

⁹ In addition, \$25,904,000 contract authority.

¹⁰ In addition, \$25,037,500 contract authority.

¹¹ In addition, \$9,700,000 contract authority.

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HEARINGS

BEFORE THE

SUBCOMMITTEE OF THE COMMITTEE ON APPROPRIATIONS HOUSE OF REPRESENTATIVES EIGHTY-FIRST CONGRESS

SECOND SESSION

SUBCOMMITTEE ON INTERIOR DEPARTMENT

MICHAEL KIRWAN, Ohio, Chairman

W. F. NORRELL, Arkansas BEN F. JENSEN, Iowa
HENRY M. JACKSON, Washington IVOR D. FENTON, Pennsylvania
CLAUDE E. HOBBS, *Executive Secretary to Subcommittee*

PART 3

Bureau of Indian Affairs

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INTERIOR DEPARTMENT APPROPRIATIONS FOR 1951

BUREAU OF INDIAN AFFAIRS

WITNESSES

JOHN R. NICHOLS, COMMISSIONER
 WILLIAM ZIMMERMAN, JR., ASSISTANT COMMISSIONER FOR RESOURCES
 JOHN H. PROVINSE, ASSISTANT COMMISSIONER FOR COMMUNITY SERVICES
 W. BARTON GREENWOOD, EXECUTIVE OFFICER
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 ALBERT HUBER, ASSISTANT CHIEF, BRANCH OF EXTENSION AND CREDIT
 EVAN L. FLORY, CHIEF, BRANCH OF SOIL CONSERVATION

Mr. KIRWAN. This afternoon we take up the Bureau of Indian Affairs. Mr. Nichols, do you have a general statement to present before we start on the various appropriation estimates?

GENERAL STATEMENT

Mr. NICHOLS. Thank you, Mr. Chairman. I appreciate the opportunity to appear before you for the first time for a discussion of the financial requirements of the Bureau of Indian Affairs for the next fiscal year. I am sure that the committee is fully informed about the work of the Bureau and I shall not, therefore, take the time to discuss the various program activities and their problems. Rather, I shall confine my remarks to a brief statement on the budget which is before you for consideration, emphasizing items of major importance.

The President's budget recommends appropriations aggregating \$85,996,375 for the activities of the Bureau in the ensuing year. I am told that this represents the largest budget estimate that has ever been submitted to the Congress for Indian Service programs.

LONG-RANGE PROGRAM FOR REHABILITATION OF NAVAJO AND HOPI INDIANS

One of the principal reasons for the size of the estimate will be obvious when I tell you that it includes \$14,000,000 for the initiation of a long-range program for the rehabilitation of the Navajo and Hopi Indians. You will recall that the first session of the Eighty-first Congress enacted a bill, S. 1407, directed toward the accomplishment of that objective. The President found it necessary to veto the bill,

Obligations by activities

Description	1949 actual	1950 estimate	1951 estimate
1. Colorado River project.....	\$36,211	\$45,000	\$60,000
2. Flathead project.....	601,167	811,450	739,200
3. San Carlos project.....	635,135	571,000	570,000
4. Pay increases.....		8,550	10,800
Total obligations.....	1,272,513	1,436,000	1,380,000

Obligations by objects

Object classification	1949 actual	1950 estimate	1951 estimate
Total number of permanent positions.....	76	99	85
Average number of all employees.....	121	145	125
01 Personal services:			
Permanent positions.....	\$224,151	\$301,059	\$255,609
Part-time and temporary positions.....	112,755	115,000	100,941
Regular pay in excess of 52-week base.....	853	919	
Payment above basic rates.....	5,186	5,000	4,000
Pay increases, Public Law 429.....		8,550	10,800
Total personal services.....	342,945	430,528	371,250
Deduct charges for quarters and subsistence.....	1,853	1,853	1,853
Net personal services.....	341,092	428,675	369,397
02 Travel.....	4,395	4,500	4,500
03 Transportation of things.....	23,884	16,000	15,000
04 Communication services.....	3,293	3,200	3,200
05 Rents and utility services.....	380,140	520,000	614,000
06 Printing and reproduction.....	1,458	450	600
07 Other contractual services.....	16,046	20,200	20,300
08 Supplies and materials.....	279,901	330,975	272,003
09 Equipment.....	201,035	112,000	81,000
10 Lands and structures.....	21,269		
Total obligations.....	1,272,513	1,436,000	1,380,000

Mr. KIRWAN. The next item for the Bureau of Indian Affairs is the estimate "Proceeds from power." This has been an indefinite appropriation and the budget proposes a continuing indefinite appropriation.

Will you insert in the record at this point the comparative statement from the justification, and give us an explanation of this estimate?

Proceeds from power, Indian irrigation projects

Appropriations (receipts), 1950.....	\$1,835,000
Budget estimate (receipts), 1951.....	1,880,000

Mr. GREENWOOD. This item, Mr. Chairman, finances certain power activities of the service that are connected with the operation and maintenance of irrigation systems.

It represents the amount of receipts obtained from the sale of power. Those receipts are used for operating and maintaining the power plants and systems. The power plants are maintained, as I indicated, primarily to service the irrigation projects, but they generate surplus power which is sold to surrounding communities and individuals. It is that source from which these receipts are obtained.

Mr. KIRWAN. Where does the power come from?

Mr. GREENWOOD. Part of the power is produced by Indian Service hydro and diesel and gas-generating plants and part is obtained by purchase from the Bureau of Reclamation, and from private utility companies.

TRIBAL FUNDS

Funds available for obligation

	1949 actual	1950 estimate	1951 estimate
DIRECT OBLIGATIONS			
Appropriation or estimate.....	\$20,901,424	\$12,000,000	\$11,500,000
Prior year balance available.....	32,163,528	41,294,404	34,140,629
Total available for obligations.....	53,064,952	53,294,404	45,640,629
Balance available in subsequent year.....	-41,294,404	-34,140,629	-25,940,131
Obligations incurred.....	11,770,548	19,153,775	19,700,498
Specific tribal authorizations obligated.....	-1,916,641	-3,437,675	
Proposed supplemental specific tribal authorization due to pay increases.....		-16,100	
Comparative transfer from—			
“Administration of Indian tribal affairs (tribal funds)”.....	344,343	445,000	
“Support of Klamath Agency, Oregon (tribal funds)”.....	147,680	308,500	
“Support of Menominee Agency, and pay of tribal officers, Wisconsin (tribal funds)”.....	96,227	236,500	
“Support of Osage Agency and pay of tribal officers, Oklahoma (tribal funds)”.....	211,702	227,600	
“Expenses of tribal officers, Five Civilized Tribes, Oklahoma (tribal funds)”.....	22,196	34,200	
“Expenses of attorneys, Creek Nation of Indians, Oklahoma (tribal funds)”.....	2,500		
“Expenses of attorneys, Chickasaw Nation of Indians, Oklahoma (tribal funds)”.....	2,000	3,000	
“Expenses of tribal councils or committees thereof (tribal funds)”.....	47,786	75,000	
“Relief of needy Indians (tribal funds)”.....	97,966	112,000	
“Compensation and expenses of attorneys (tribal funds)”.....	99,038	108,464	
“Purchase and lease of lands (tribal funds)”.....	129,291	481,750	
“Industrial assistance (tribal funds)”.....	443,304	1,192,261	
“Suppressing forest and range fires (tribal funds)”.....	18,861	75,000	
“Support of Indian schools (tribal funds)”.....	44,971	69,500	
“Indians of California (compensation and expenses of attorneys) (tribal funds)”.....		10,000	
“Construction, tribal community hall, Yakima Indian Agency, Washington (tribal funds)”.....		75,000	
“Pima cropping operations (tribal funds)”.....	108,716		
Total direct obligations.....	11,770,548	19,153,775	19,700,498
REIMBURSABLE OBLIGATIONS			
Reimbursements for services performed.....			300,000
Comparative transfer from “Industrial assistance (tribal funds)”.....	318,876	300,000	
Total reimbursable obligations.....	318,876	300,000	300,000
Total obligations.....	12,089,424	19,453,775	20,000,498

Obligations by activities

Description	1949 actual	1950 estimate	1951 estimate
DIRECT OBLIGATIONS			
1. Permanent and indefinite authorizations:			
(a) Payments to Indian tribes.....	\$6,845,975	\$11,438,046	\$11,423,412
(b) Miscellaneous tribal activities.....	3,007,932	4,257,868	4,270,636
(c) Pay increases.....		4,086	5,952
2. Annual authorizations:			
(a) Health, education, and welfare services.....	390,214	495,048	611,020
(b) Indian resources management.....	445,856	549,247	560,607
(c) Construction and land acquisition.....	154,769	600,299	560,337
(d) Support and general administration of tribal affairs.....	482,498	599,248	626,503
(e) Pay increases.....		17,672	26,498
3. Tribal credit fund.....	443,304	1,192,261	1,600,533
Total direct obligations.....	11,770,548	19,153,775	19,700,498
REIMBURSABLE OBLIGATIONS			
2. Tribal credit fund.....	318,876	300,000	300,000
Total obligations.....	12,089,424	19,453,775	20,000,498

Obligations by objects

Object classification	1949 actual	1950 estimate	1951 estimate
Total number of permanent positions.....	231	259	259
Average of all employees.....	859	1,214	1,258
01 Personal services:			
Permanent positions.....	\$619,160	\$797,331	\$826,593
Part-time and temporary positions.....	1,298,307	1,746,370	1,815,559
Regular pay in excess of 52-week base.....	1,939	2,734	
Payment above basic rates.....	10,017	10,529	10,547
Pay increases, Public Law 429.....		21,758	32,450
Total personal services.....	1,929,423	2,578,722	2,685,149
Deduct charge for quarters and subsistence.....	27,494	31,570	31,965
Net personal services.....	1,901,929	2,547,152	2,653,184
02 Travel.....	93,279	108,894	135,318
03 Transportation of things.....	8,633	18,050	19,000
04 Communication services.....	7,728	9,601	9,961
05 Rents and utility services.....	24,913	30,389	31,787
06 Printing and reproduction.....	1,109	1,650	3,525
07 Other contractual services.....	730,762	787,810	888,044
08 Supplies and materials.....	645,499	1,007,448	1,020,123
09 Equipment.....	113,092	151,519	119,528
10 Lands and structures.....	144,146	595,095	492,198
11 Grants, subsidies, and contributions.....	850,301	1,115,860	1,147,915
12 Pensions, annuities, and insurance losses.....	6,845,975	11,438,046	11,423,412
13 Refunds, awards, and indemnities.....	46,258	50,000	50,000
16 Investments and loans (net).....	675,800	1,592,261	2,006,533
Total obligations.....	12,089,424	19,453,775	20,000,498

Mr. KIRWAN. The next item for the Bureau of Indian Affairs is the estimate for "Tribal funds." The base amount for 1950 is \$1,757,969, and the estimate for 1951 is \$2,393,965.

Will you insert in the record at this point the comparative statement from the justification, and give us an explanation of this estimate? (The matter referred to is as follows:)

Comparative statement of 1950 appropriation and 1951 estimate

1950 appropriation and increase in base salaries:	
Appropriated, 1950.....	\$1,732,000
Increase in base salaries due to Public Law 429.....	25,969
Total, 1950.....	1,757,969
Estimate, 1951.....	2,393,965
Increase, 1950 estimate compared with 1950 base.....	+635,996
Appropriation Act, 1950.....	1,732,000
Increase in base salaries due to Public Law 429.....	25,969
Base for 1951.....	1,757,969
Change for 1951:	
Decreases:	
Health, education, and welfare services.....	\$1,006
Indian resources management.....	5,085
Support and general administration of tribal affairs.....	20,404
Total decreases.....	\$26,495
Increases:	
Health, education, and welfare services.....	\$117,372
Indian resources management.....	25,710
Construction and land acquisitions.....	440,216
Support and general administration of tribal affairs.....	79,193
Total increases.....	662,491
Net change.....	+635,996
Budget estimate, 1951.....	2,393,965

Mr. GREENWOOD. This is an authorization, Mr. Chairman, for the expenditure of Indian tribal funds held by the United States in trust for certain Indian tribes.

The amount of the estimate covers the needs of 38 different tribes. The largest items in the estimate are the amount proposed for expenditure for the administration of the affairs of the Osage Indians in Oklahoma, \$223,650; the amount for the administration of the affairs of the Klamath Indians in Oregon, \$337,500; and the amount required for the administration of the affairs of the Menominee Indians in Wisconsin, \$316,607.

Most of these items represent requests by the tribes themselves for permission to utilize their own tribal funds for projects of benefit to them. They cover such purposes as health, education, welfare, law and order, forestry and range management, fire suppression, agricultural and industrial assistance; maintenance of tribal buildings and facilities; purchase and lease of land, construction of tribal buildings, attorneys' fees and expenses, tribal councils' expenses, et cetera.

In addition to the specific authorization requested in this item, Mr. Chairman, there is a provision that will permit the advancement of tribal funds upon the request of the tribes and approval of the department for credit purposes. That is to make loans.

We estimate that in the fiscal year 1951 a total of \$1,606,000 will be advanced for loan purposes from tribal funds upon the request of the tribes; \$1,200,000 of that amount will be for the Navajo Indians alone.

Mr. KIRWAN. I suggest that the table of estimates of tribal funds appearing on pages 73 and 74 of the justification be inserted in the record at this point.

(The matter referred to is as follows:)

Table of annual estimates by tribes for fiscal year 1951

State agency tribe	Health, education, and welfare services					Indian resources management						Construction and land acquisition			Support and general administration of tribal affairs				Grand total
	Health	Edu- cation	Welfare	Law and order	Total	Forest and range lands	Fire sup- pres- sion	Agri- cul- tural and indus- trial assist- ance	Indian trust prop- erty	Build- ing and utili- ties main- tenance	Total	Pur- chase and lease of lands	Con- struc- tion	Total	General admin- istrative expen- ses	Attor- neys	Coun- cils	Total	
Arizona																			\$253,906
Colorado River agency					\$38,400													\$5,525	43,925
Chemehueve			\$1,500		1,500														1,500
Colorado River			1,600		1,600												\$3,600	\$1,175	4,775
Fort Mohave			35,000		35,000														35,000
Fort Yuma (Quechan)			300		300													750	1,050
Fort Apache agency (Fort Apache)				\$3,700	3,700			\$26,782	\$15,915		\$42,698					\$3,602			3,602
Papago agency (Papago)																			50,000
Pima agency																			3,400
Camp McDowell										\$500	7,400								10,800
Gila River											500								3,400
Maricopa (Ak Chin)										1,000	1,000								3,400
Pima								5,900			5,900								1,000
San Carlos agency (San Carlos Apache)								10,472	6,325		16,797						6,000		6,000
Truxton Canon agency (Hualapai)			2,000		2,000			12,844			12,844						9,800		9,800
Navajo agency (Navajo)			2,000		2,000			\$11,254	13,500		24,754	\$9,000			\$9,000		15,000	50,986	65,986
California																			78,410
Sacramento agency					3,550						49,541				10,300				15,019
Agua Caliente			400		400				10,847	8,500	19,347					9,807		600	10,407
Fort Bidwell																		314	314
Hoopa Valley			2,000		2,000	\$3,500	10,000		4,522		18,022	3,000			3,000			1,000	1,000
California judgment fund																			24,022
Klamath River			500		500							1,300			1,300			300	300
Morongo											9,272	9,272							2,100
Owens Valley																2,998			2,998
Pit River			650		650														9,272
Round Valley						1,400		1,500			1,400	6,000			6,000				7,400
Tule River											1,500								1,500
Colorado																			29,920
Consolidated Ute Agency												25,000			25,000			4,920	29,920
Southern Ute																4,500		20	4,520
Florida (Seminole)			2,000		2,000			1,600			1,600								3,600
Idaho																			60,300
Fort Hall Agency (Fort Hall)																			3,150
Northern Idaho agency					7,670						3,150			40,606				12,874	69,300
Coeur d'Alene			500		500						1,300					1,000	350	1,350	3,150
Kallispel			300		300						700								1,000
Nez Perce	\$1,000	5,150	720		6,870		3,000		3,150		6,150	15,000	\$25,606	40,606	5,524	3,500	2,500	11,524	65,150
Minnesota (Red Lake Chipewewa)			20,208	1,800	22,008		5,000				5,000								27,008
Mississippi (Choctaw)																			198,110
Montana																			161,000
Blackfeet agency (Blackfeet)			60,000		60,000		1,000				1,000	100,000		100,000					2,110
Fort Belknap Agency (Fort Belknap)							1,000				1,000						1,110	1,110	35,000
Rocky Boys																	10,000	10,000	3,500
Fort Peck Agency (Fort Peck)			25,000		25,000														3,500
Tongue River Agency (Northern Cheyenne)																			3,500
Nebraska																			4,700
Winnebago agency (Omaha)																3,500		3,500	4,700
Ponca																			4,700
Santee Sioux																			4,700
Winnebago																			15,350
Nevada																			4,700
Carson agency																			4,700
Palute of Summit Lake																4,000	700	4,700	4,700
Palute of Pyramid Lake																			4,700
Western Shoshone agency (Shoshone-Palute)			500	5,038	5,538		912				912				2,500		1,700	4,200	10,650
New Mexico																			11,968
Mescalero agency (Mescalero)									3,083		3,083					3,900		3,900	6,968
United Pueblos Agency (United Pueblos)								5,000			5,000								5,000
North Carolina (Eastern Cherokee)			11,000		11,000		500			500	1,000					1,000	3,000	4,000	16,000
North Dakota																			36,100
Fort Berthold agency (Fort Berthold)									5,000		5,000					7,000	20,000	27,000	32,000
Standing Rock agency (Standing Rock)		1,100			1,100		500				500					2,500		2,500	4,100
Turtle Mountain consolidated agency (Devils Lake)																			277,718
Oklahoma											1,000								44,718
Five Tribes agency																5,500	6,090	11,590	11,500
Chickasaw																7,500	6,250	13,750	14,750
Choctaw							1,000				1,000					9,000	7,285	16,285	16,285
Creek																	2,200	2,200	2,200
Seminole																			2,200

Table of annual estimates by tribes for fiscal year 1951—Continued

State agency tribe	Health, education, and welfare services					Indian resources management						Construction and land acquisition			Support and general administration of tribal affairs				Grand total
	Health	Edu-cation	Wel-fare	Law and order	Total	Forest and range lands	Fire sup-pression	Agricul-tural and indus-trial assist-ance	Indian trust prop-erty	Build-ing and utili-ties main-tenance	Total	Pur-chase and lease of lands	Con-struc-tion	Total	Gen-eral admin-istrative ex-penses	Attor-neys	Coun-cils	Total	
Oklahoma—Con.																			
Osage agency (Osage).....		\$2,259	\$20,059	\$2,852	\$25,170				\$71,011		\$71,011				\$113,519		\$13,950	\$127,469	\$223,650
Western Oklahoma consoli-dated agency.....					6,200													3,150	9,350
Caddo-Wichita-Del-aware.....			1,200		1,200													600	1,800
Kickapoo.....																	100	100	100
Kiowa-Comanche-Apache.....			5,000		5,000												1,300	1,300	6,300
Otoe and Missouri.....																	500	500	500
Pawnee.....																			
Ponca.....																			
Sac and Fox.....																		500	500
Oregon.....																		150	150
Grande Ronde-Siletz agency (Siletz).....																		150	353,974
Klamath agency (Klamath).....	\$51,375		2,000		2,000												1,500	1,500	3,500
Umatilla agency (Umatilla).....			15,000	33,592	99,937	\$116,500	\$3,500	\$32,533	3,602		156,135				71,398	10,000		81,398	337,500
South Dakota.....			3,175		3,175				1,399		1,399	\$3,000		\$3,000		4,000	1,400	5,400	12,974
Cheyenne River agency (Cheyenne River Sioux).....																			12,800
Crow Creek agency (Crow Creek Sioux).....			3,000		3,000											2,500		2,500	5,500
Lower Brule Sioux.....																			D
Pine Ridge agency (Oglala Sioux).....																			
Rosebud agency (Rosebud Sioux).....																6,000	700	6,700	6,700
Sisseton agency (Sisseton-Wahpeton Sioux).....																			
Utah (Uintah and Ouray).....			9,000		9,000	5,000					\$1,500	6,500	70,000	70,000	3,500	7,500	1,150	12,150	97,650
Washington.....																			453,612
Colville agency.....	3,000	8,000	3,500	7,058	27,351						33,985				50,000			25,099	136,435
Colville.....		600	1,600	3,693	5,793		1,000	4,652	4,699	500	29,985	50,000		50,000	9,092	5,500	7,500	22,092	123,635
Spokane.....										3,000	4,000	50,000		50,000	1,507	1,500	3,007	12,800	12,800
Taholah agency.....					33,100						21,200			52,000				7,400	113,700
Makah.....	20,000	3,000	4,000	3,600	30,600						12,000	12,000	12,000	\$40,000	52,000	5,000	2,400	7,400	102,000
Quileute.....				2,500	2,500						1,000	1,000							1,000
Quinalt.....											7,500	7,500							10,000
Shoalwater.....											700	700							700
Tulalip agency.....					500						2,000								2,500
Lummi.....																			
Puyallup.....											1,000	1,000							1,000
Tulalip.....			500		500						1,000	1,000							1,000
Yakima agency (Yakima).....			5,300	4,000	9,300	15,000	5,000	3,275	13,273		2,000	38,548	100,000	25,731	125,731	11,798	6,000	9,800	27,598
Wisconsin.....																			201,177
Great Lakes agency.....					5,000										10,000			11,500	343,107
Bad River.....																			26,500
Lac Courte Oreilles.....			5,000		5,000										5,000	3,000	4,000	600	7,600
Lac du Flambeau.....												5,000		5,000		2,000	800	2,800	7,800
L'Anse and Vieux DeSert.....												5,000		5,000			600	600	600
Onieda.....																			
Menominee agency (Menominee).....	51,380	46,500	57,724	21,387	176,991	7,000		12,731		6,000	25,731		49,000	49,000	47,185	7,700	10,000	64,885	316,607
Wyoming.....																			
Wind River agency (Shoshone).....																			
Miscellaneous Tribes.....	1,000	13,309	10,000	2,000	25,309	1,000	19,834	1,000	2,000	2,000	25,834	15,700		15,700	1,000	11,400	5,000	17,400	85,234
Pay Incraser, Public Law 429.....	923	132	1,846	2,109	5,010	3,296		4,218	4,746	395	12,655				7,909		924	8,833	20,498
Grand total.....	127,678	75,891	318,412	94,049	616,030	157,930	78,500	135,907	140,558	60,367	582,262	420,000	140,337	560,337	299,339	159,700	176,297	635,336	2,383,965